

**POLIS25**  
ANNUAL CONFERENCE

26-27 November 2025  
Royal Jaarbeurs | Utrecht, Netherlands

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ANNUAL CONFERENCE

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# How the Amsterdam Transport Authority learns from wishes, priorities and experiences from society

📌 Wednesday, 26 November 2025

🕒 14:30 - 16:00

## SESSION 2H

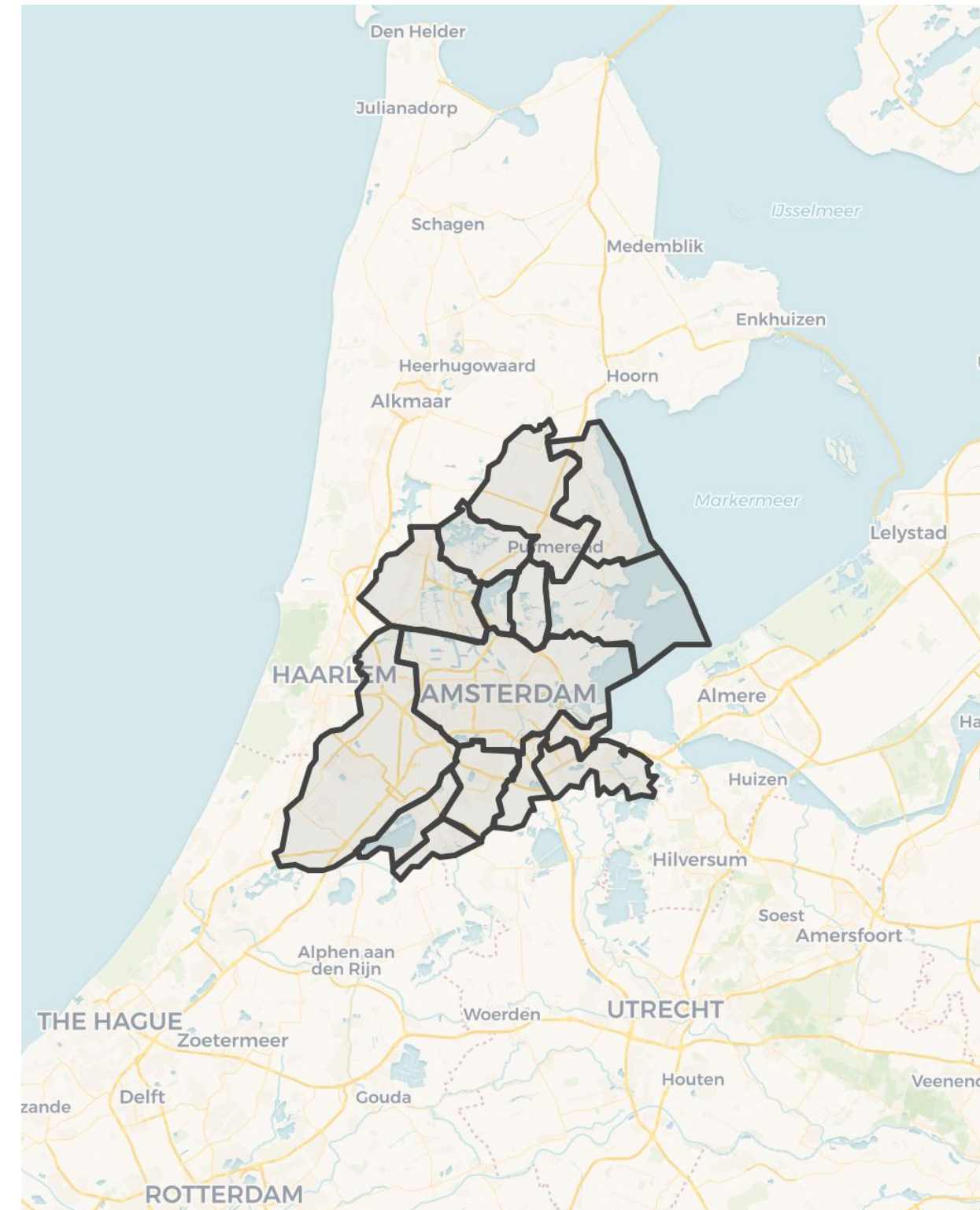
Mindsets in motion

## SPEAKERS

Machiel Kouwenberg,  
Vervoerregio Amsterdam

## Transport authority of fourteen municipalities with 1.5 million inhabitants

- Bus, tram, and metro concessions
- Investing in metros, trams and clean buses
- Investing in regional infrastructure for bicycles, public transport, and (freight) cars
- Renewal, maintenance, and safety of rail infrastructure
- Promoting bicycle use. Cycle routes and bicycle facilities in public transport
- Road safety: infrastructure and safe traffic behavior, education, information, and enforcement
- Policy framework and goal: Broad prosperity





# Mobility Policy Framework 2023

## OUR PRINCIPLES



### STOMP IS THE BASIS

A better balance between modes:  
1 Walking, 2 Cycling, 3 Public transport,  
4 Mobility services, 5 Private car



### MOBILITY AND SPACE REINFORCE EACH OTHER

Mobility solutions integrated in  
spatial planning from the start



### THE DIVERSE REGION

Each area requires a different  
solution



### PEOPLE AS STARTING POINT

People's travel experience as the  
starting point for comfortable, safe  
and relaxed travel

## OUR GOAL

A SUSTAINABLY ACCESSIBLE REGION  
FOR THE PEOPLE WHO LIVE, WORK  
AND RECREATE HERE

## FIVE GOALS

### 1 ACCESSIBILITY

Reach your destination within  
an acceptable time, at  
acceptable costs and in an  
enjoyable manner

### 2 SUSTAINABILITY

A neutral ecological  
impact by 2050

### 3 INCLUSIVITY

All people can use the mobility  
system to get where they want to go

### 4 ROAD SAFETY

Ambition: zero fatalities and  
serious casualties by 2050

### 5 HEALTH

Mobility contributes  
to health

People are at the heart of broad prosperity goals. What are their travel behaviors, experiences, choices and desires? We know some things, but still many gaps in knowledge

### Objective research and monitoring

- Travel behavior, H/B relationships
- Traffic intensity and flow
- Vehicle emissions
- Accessibility and quality of stops
- Traffic accidents
- Services provided in public transport concessions, through fieldwork with mystery guests

### Subjective research and monitoring

- Appreciation and perception of mobility (services).
- Experience research on, for example, accessibility and social safety.
- Choice research where people have to make trade-offs, for example, with a limited budget (Discrete Choice Experiment)

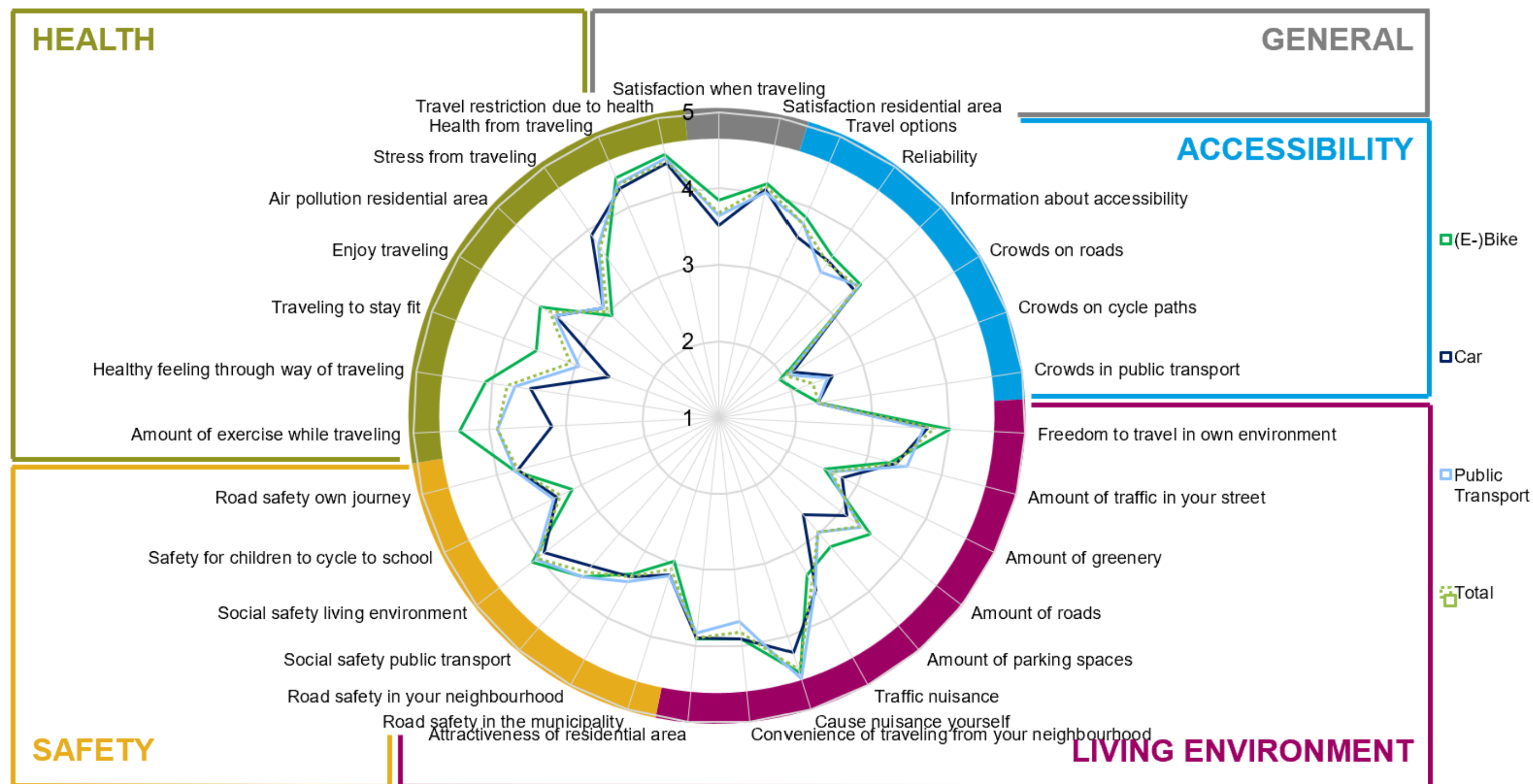
# Ambitions for subjective research and monitoring

- Monitoring the Policy Framework: More emphasis on the experiences of residents and travelers.
- What is important for travelers and residents to experience broad prosperity? Which aspects are important to whom? Which are already in place? Which are we missing?
- More insight into groups that we currently do not have a good overview of. For example: 'not-travelers'; 'silent majority'
- More insight into needs/wishes regarding: Accessibility / reducing barrier impact; Infrastructure quality; Affordability; Safety; Interaction with public space design; Mobility and living environment
- Goal: Improve functioning of the PDCA-cyclus
- Goal: Better allocation, prioritization and substantiation of investments
- Point of interest: Data and privacy; Representativeness
- Point of interest: Match with real possibilities. Management of expectations.
- Difference between research and participation



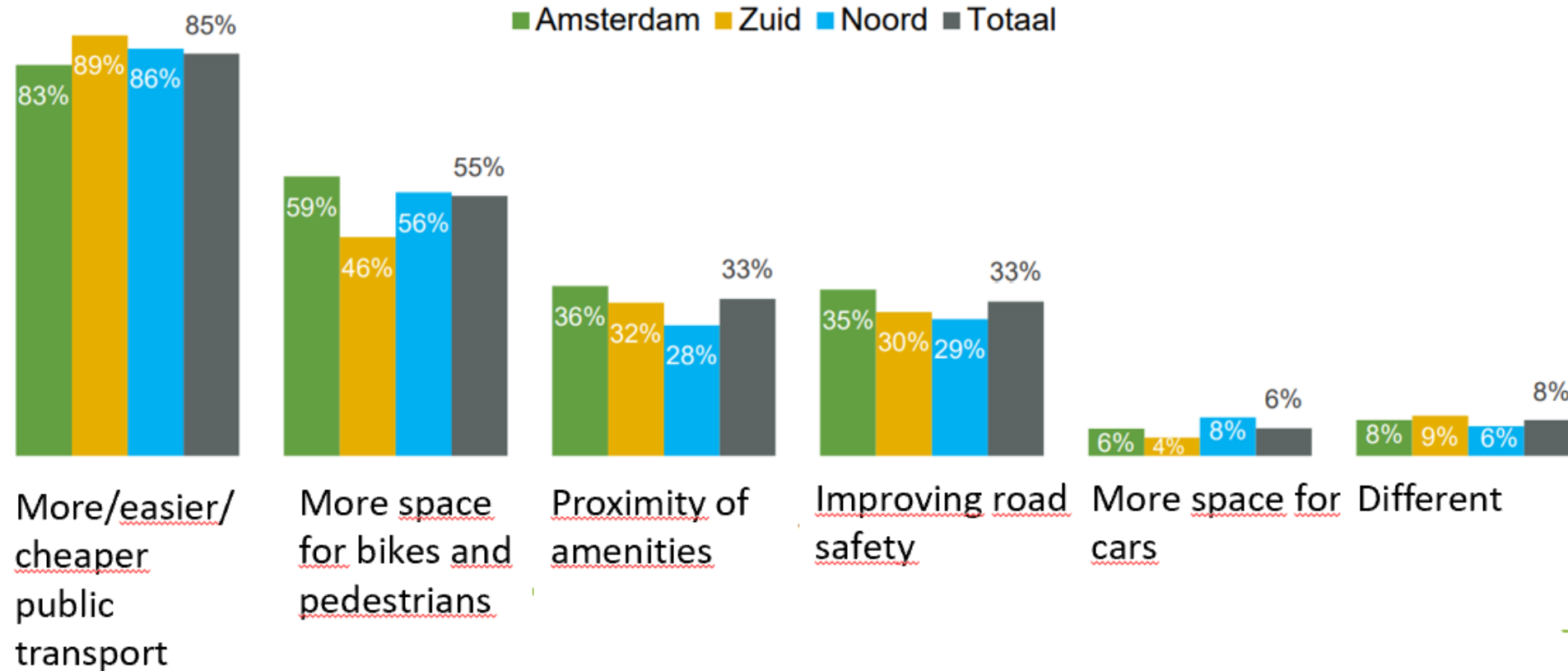
*Judge aspects broad prosperity by main modality*

Research  
example  
with our  
panel



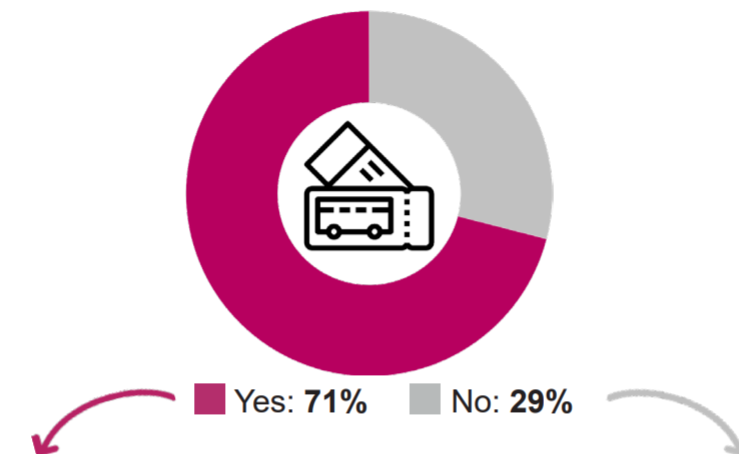
## Evaluation of free public transport tickets for low incomes →

### Results panel: What would you invest in if you were in charge?



### Results

Have you already travelled with the free public transport tickets?



#### Where did you travel? Top 5

Shopping centre/ shopping street/ market: **49%**

Friends/ family/ acquaintances: **44%**

Medical appointment (e.g. GP, hospital): **33%**

Work: **18%**

School/ study/ internship: **14%**

#### Where do you want to travel with the free tickets? Top 5

Friends/ family/ acquaintances: **46%**

Shopping centre/ shopping street/ market: **45%**

Medical appointment (e.g. GP, hospital): **29%**

Museum: **25%**

Event: **15%**





# Annual monitoring

# Appreciation of public transport trips



Would you please clearly tick the boxes of your choice? ☒

This questionnaire is completely anonymous

			1	2	3	4	5	6	7	8	9	10					
1.	Was it difficult or easy to find a <b>seat</b> when you got on?	very difficult/no seat	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	very easy	<input type="checkbox"/>	don't know	<input type="checkbox"/>	N/A
2.	What is your impression of the <b>stop/station</b> where you got on?	very bad	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	very good	<input type="checkbox"/>	don't know	<input type="checkbox"/>	N/A
3.	How would you rate the <b>punctuality</b> (being on time) of the vehicle at the departure stop/station?	very poor	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	very good	<input type="checkbox"/>	don't know	<input type="checkbox"/>	N/A
4.	How easy or difficult was it to <b>get on the vehicle</b> (height, distance from platform)?	very difficult	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	very easy	<input type="checkbox"/>	don't know	<input type="checkbox"/>	N/A
5.	How would you rate the <b>customer-friendliness</b> of the staff?	very unfriendly	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	very friendly	<input type="checkbox"/>	don't know	<input type="checkbox"/>	N/A
6.	How would you rate the <b>driving style</b> of the driver? (accelerating, braking, etc.)	very unpleasant	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	very pleasant	<input type="checkbox"/>	don't know	<input type="checkbox"/>	N/A
7.	How would you rate the <b>travel speed</b> of this journey? (detours, directness)	very poor	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	very good	<input type="checkbox"/>	don't know	<input type="checkbox"/>	N/A
8.	How <b>neat and clean</b> is the vehicle?	very dirty	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	very clean	<input type="checkbox"/>	don't know	<input type="checkbox"/>	N/A
9.	How <b>noisy</b> is the vehicle?	very noisy	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	very quiet	<input type="checkbox"/>	don't know	<input type="checkbox"/>	N/A
10.	How would you rate the <b>climate</b> in the vehicle? (temperature, ventilation)	very poor	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	very good	<input type="checkbox"/>	don't know	<input type="checkbox"/>	N/A
11.	How would you rate the <b>interior</b> of the vehicle? (layout, colour scheme)	very poor	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	very good	<input type="checkbox"/>	don't know	<input type="checkbox"/>	N/A
12.	How would you rate the <b>information</b> at the <b>stop where you got on?</b> (departure times, route, etc.)	very poor	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	very good	<input type="checkbox"/>	don't know	<input type="checkbox"/>	N/A
13.	How would you rate the <b>travel information</b> in the vehicle?	very poor	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	very good	<input type="checkbox"/>	don't know	<input type="checkbox"/>	N/A
14.	Was it difficult or easy to <b>buy a ticket/top up your balance?</b>	very difficult	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	very easy	<input type="checkbox"/>	don't know	<input type="checkbox"/>	N/A
15.	How would you rate the <b>price</b> of this journey?	very expensive	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	very cheap	<input type="checkbox"/>	don't know	<input type="checkbox"/>	N/A
16.	Are you <b>bothered by other passengers</b> during this journey (noise, behaviour)?	much inconvenience	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	no inconvenience	<input type="checkbox"/>	don't know	<input type="checkbox"/>	N/A
17.	Do you feel <b>stressed or relaxed</b> during this journey?	very stressed	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	very relaxed	<input type="checkbox"/>	don't know	<input type="checkbox"/>	N/A
18.	How would you rate the <b>service frequency</b> (number of trips per hour) on this line?	very infrequent	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	very frequent	<input type="checkbox"/>	don't know	<input type="checkbox"/>	N/A
19.	How would you <b>rate this journey overall?</b>	very poor	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	very good	<input type="checkbox"/>	don't know	<input type="checkbox"/>	N/A
20.	How did you <b>travel to where you got on?</b>		1	2	3	4	5	6	7	8	9	10					
	<input type="checkbox"/> on foot	<input type="checkbox"/> by bicycle	<input type="checkbox"/> other public transport	<input type="checkbox"/> by car	<input type="checkbox"/> other												
21.	If you have just transferred, how would you rate the <b>connection time?</b>	unacceptably bad	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	very acceptable	<input type="checkbox"/>	don't know	<input type="checkbox"/>	N/A
22.	What is your most important <b>reason</b> for making this journey today?		1	2	3	4	5	6	7	8	9	10					
	<input type="checkbox"/> work/business	<input type="checkbox"/> education	<input type="checkbox"/> shopping	<input type="checkbox"/> visiting relatives/friends	<input type="checkbox"/> sports/hobby/recreation	<input type="checkbox"/> other											
23.	On average, <b>how often</b> do you travel with public transport on this <b>line?</b>																
	<input type="checkbox"/> 4 days a week or more	<input type="checkbox"/> 1-3 days a week	<input type="checkbox"/> 1-3 days a month	<input type="checkbox"/> 6-11 days a year	<input type="checkbox"/> 5 days a year or less												
24.	How well are you <b>informed</b> about <b>delays</b> or other <b>problems?</b>	very poorly	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	very well	<input type="checkbox"/>	don't know	<input type="checkbox"/>	N/A
			1	2	3	4	5	6	7	8	9	10					



# Social valuation

## Step 1

Define 9 social indicators together with the Amsterdam Transport Region

## Step 2

Estimate possible effects









## Step 3

Create 5 Versions: to keep it understandable, participants weigh a maximum of 5 indicators

## Step 4

Approximately 2,000 residents and travelers of the Transport Region complete 5 different optional tasks

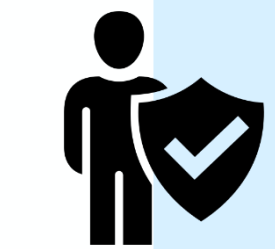
## If the government had to choose between two mobility approaches, which would you choose?

	Option 1	Option 2
 <b>Accessibility:</b> how many people can reach important facilities within 15 minutes by public transport, bicycle, car or on foot?	500 people more	1.000 people more
 <b>Safety:</b> How many seriously injured people are there in the Amsterdam transport region per year?	0 people more	1 people more
 <b>Sustainability:</b> How many trips do travelers make by public transport, bicycle, or on foot instead of by car per day?	500 trips more	1.000 trips more
 <b>Health:</b> How many people experience nuisance from traffic in their environment?	1.000 people more	500 people more
 <b>Inclusivity:</b> How many people can reach, understand or use the public and therefore participate fully?	0 people more	750 people more
 <b>Costs:</b> One-off additional tax per household	€25 extra	€50 extra
		



# Total public willingness to pay in the transport region Amsterdam

By dividing the coefficients of all indicators by the public willingness to pay coefficient, the public willingness to pay for the wellbeing indicators can be obtained.



**Saving 1 statistical human life**

**€6.500.000**

This is equal to national key figures



**1 extra person dares to cycle independently in traffic**

**€14.110**



**1 extra person can better understand or use public transport and fully participate**

**€1.560**

€6,60 per person per day, based on 240 travel days



**1,000 fewer journeys are made by car per day (i.e. 365,000 per year)**

**€459.000**





# Dialogue on changes to the metro network

- Metro network adjustment for more capacity. Four variants.
- Dialogue. Transparency and support. inclusive decision making.
- Residents, travelers, (social) organizations, entrepreneurs, council members, administrators
- Survey, meetings, online talkshows



RELIABILITY



TRANSFER



COMFORT



SAFETY



ACCESSIBILITY STATION  
AND VEHICLES



TRAVEL TIME AND  
WAITING TIME





# Thank you for your attention!

## For more information:

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